

Item # 13

**City of Carson City
Agenda Report**

Date Submitted: 2-12-08

Agenda Date Requested: 2-21-08

Time Requested: 5 minutes

To: Mayor and Board of Supervisors

From: Sue Johnson, Internal Auditor

Subject Title: ACTION TO INTRODUCE ON FIRST READING, AN ORDINANCE DELETING CARSON CITY MUNICIPAL CODE CHAPTER 2.14 BOARD OF HEALTH, AND ADDING CHAPTER 2.14 CARSON CITY AUDIT COMMITTEE, SECTION 2.14.010 INTRODUCTION SETTING OUT THE REASONS FOR THE CREATION OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.020 PURPOSE OF THE CARSON CITY AUDIT COMMITTEE ESTABLISHING THE ROLE OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.030 COMPOSITION OF THE CARSON CITY AUDIT COMMITTEE ESTABLISHING THE MEMBERSHIP OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.040 RESPONSIBILITIES OF THE CARSON CITY AUDIT COMMITTEE SETTING FORTH THE DUTIES AND RESPONSIBILITIES OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.050 MEETINGS SETTING THE MEETING TIMES FOR THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.060 ORGANIZATIONAL CHART CREATING THE ORGANIZATIONAL CHART OF THE CARSON CITY AUDIT COMMITTEE AND OTHER MATTERS PROPERLY RELATED THERETO.

Staff Summary: In 2004, Carson City adopted the County Board of Health in Chapter 9.01 of the Carson City Municipal Code. At that time, Chapter 2.14 County Board of Health already existed in the municipal code. The first part of this ordinance is a housekeeping matter that will delete the older version of the County Board of Health.

The second part of the ordinance adds a new chapter 2.14 which creates the Carson City Audit Committee. The Carson City Audit Committee was approved by the Board of Supervisors at the February 7th meeting, however this ordinance places the Committee within the municipal code where other committees have also been established.

Type of Action Requested: (check one)
() Resolution (X) Ordinance (First Reading)
() Formal Action/Motion () Other (Specify)

Does This Action Require A Business Impact Statement: () Yes (X) No

Recommended Board Action: I MOVE TO INTRODUCE ON FIRST READING BILL NO. _____, AN ORDINANCE DELETING CARSON CITY MUNICIPAL CODE CHAPTER 2.14 BOARD OF HEALTH, AND ADDING CHAPTER 2.14 CARSON CITY AUDIT COMMITTEE, SECTION 2.14.010 INTRODUCTION SETTING OUT THE

REASONS FOR THE CREATION OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.020 PURPOSE OF THE CARSON CITY AUDIT COMMITTEE ESTABLISHING THE ROLE OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.030 COMPOSITION OF THE CARSON CITY AUDIT COMMITTEE ESTABLISHING THE MEMBERSHIP OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.040 RESPONSIBILITIES OF THE CARSON CITY AUDIT COMMITTEE SETTING FORTH THE DUTIES AND RESPONSIBILITIES OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.050 MEETINGS SETTING THE MEETING TIMES FOR THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.060 ORGANIZATIONAL CHART CREATING THE ORGANIZATIONAL CHART OF THE CARSON CITY AUDIT COMMITTEE AND OTHER MATTERS PROPERLY RELATED THERETO.

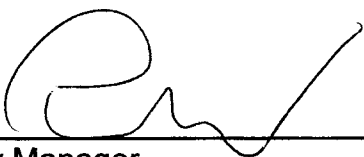
Explanation for Recommended Board Action: In 2004, Carson City adopted the County Board of Health in Chapter 9.01 of the Carson City Municipal Code. At that time, Chapter 2.14 County Board of Health already existed in the municipal code. The first part of this ordinance is a housekeeping matter that will delete the older version of the County Board of Health.

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Applicable Statute, Code, Policy, Rule or Regulation: Carson City Municipal Code Chapter 2.14

Prepared By: Melanie Bruketta, Chief Deputy District Attorney

Reviewed By:



City Manager



(District Attorney)

(City Auditor)

Date: 2/12/08

Date: 2-12-08

Date: _____

Board Action Taken:

Motion: _____	1) _____	Aye/Nay
	2) _____	_____

(Vote Recorded By)

BILL NO. _____
ORDINANCE NO. _____

AN ORDINANCE DELETING CARSON CITY MUNICIPAL CODE CHAPTER 2.14 BOARD OF HEALTH, AND ADDING CHAPTER 2.14 CARSON CITY AUDIT COMMITTEE, SECTION 2.14.010 INTRODUCTION SETTING OUT THE REASONS FOR THE CREATION OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.020 PURPOSE OF THE CARSON CITY AUDIT COMMITTEE ESTABLISHING THE ROLE OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.030 COMPOSITION OF THE CARSON CITY AUDIT COMMITTEE ESTABLISHING THE MEMBERSHIP OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.040 RESPONSIBILITIES OF THE CARSON CITY AUDIT COMMITTEE SETTING FORTH THE DUTIES AND RESPONSIBILITIES OF THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.050 MEETINGS SETTING THE MEETING TIMES FOR THE CARSON CITY AUDIT COMMITTEE, ADDING SECTION 2.14.060 ORGANIZATIONAL CHART CREATING THE ORGANIZATIONAL CHART OF THE CARSON CITY AUDIT COMMITTEE AND OTHER MATTERS PROPERLY RELATED THERETO.

The Board of Supervisors of Carson City do ordain:

SECTION I:

Chapter 2.14 of the Carson City Municipal Code is hereby deleted as follows:

[Chapter 2.14 BOARD OF HEALTH

2.14.010 Creation.

2.14.020 Powers and duties.

2.14.030 City health officer duties.

2.14.010 Creation.

There is hereby created pursuant to Chapter 439 of the Nevada Revised Statutes a board of health, to be known as the Carson City board of health.

2.14.020 Powers and duties.

The Carson City board of health shall operate in the manner and have the powers and duties prescribed by Chapter 439 of the Nevada Revised

Statutes.

2.14.030 City health officer duties.

1. The city health officer shall:
 - a. Enforce all laws and regulations pertaining to the public health.
 - b. Investigate causes of disease, epidemics, source of mortality, nuisances affecting the public health, and all other matters related to the health and life of the people, and to this end he may enter upon and inspect any public or private property in the state.
 - c. Direct the work of subordinates and may authorize them to act in his place and stead.
 - d. Perform such other duties as the board may, from time to time, prescribe. (Ord. 1997-53 § 2, 1997).]

SECTION II:

Title 2 of the Carson City Municipal Code is hereby amended as follows:

Title 2 ADMINISTRATION AND PERSONNEL *

Note to Title 2

Chapter 2.02 BOARD OF SUPERVISORS

Chapter 2.04 CLASSIFIED SERVICE

Chapter 2.06 UNCLASSIFIED COMPENSATION

Chapter 2.08 FIRE DEPARTMENT

Chapter 2.14 [BOARD OF HEALTH] CARSON CITY AUDIT COMMITTEE

Chapter 2.16 CARSON CITY PARKS AND RECREATION COMMISSION

Chapter 2.18 SHADE TREE COUNCIL

Chapter 2.28 ELECTION BOARD OFFICERS

Chapter 2.29 PAYMENT OF BILLS

Chapter 2.32 LOST OR ABANDONED PROPERTY

Chapter 2.34 CODE OF ETHICS FOR ELECTED AND APPOINTED OFFICIALS

Chapter 2.35 FEES ON COURT ACTIONS TO SUPPORT PRO BONO PROGRAMS AND TO PROVIDE LEGAL SERVICES TO ABUSED OR NEGLECTED CHILDREN OR VICTIMS OF DOMESTIC VIOLENCE

Chapter 2.36 FEES ON COURT ACTIONS TO SUPPORT PROGRAM OF MEDIATION

Chapter 2.37 FEES ON COURT ACTIONS TO SUPPORT PROGRAMS FOR PREVENTION AND TREATMENT OF ABUSE OF ALCOHOL AND DRUGS

Chapter 2.38 DEPARTMENT OF ALTERNATIVE SENTENCING

Chapter 2.39 ADDITIONAL ADMINISTRATIVE ASSESSMENT FOR MISDEMEANOR: AUTHORIZATION; COLLECTION; DISTRIBUTION; LIMITATIONS ON USE

Chapter 2.40 COMMISSION ON PERSONAL PROPERTY TAX AND THE ACCOUNT FOR THE ACQUISITION AND IMPROVEMENT OF TECHNOLOGY IN THE OFFICE OF THE COUNTY ASSESSOR

SECTION III:

Chapter 2.14 of the Carson City Municipal Code is hereby added as follows:

CHAPTER 2.14 CARSON CITY AUDIT COMMITTEE

2.14.010 Introduction

2.14.020 Purpose of the Carson City Audit Committee

2.14.030 Composition of the Carson City Audit Committee

2.14.040 Responsibilities of the Carson City Audit COMMITTEE

2.14.050 Meetings of the Carson City Audit Committee

2.14.060 Organizational Chart

SECTION IV:

Section 2.14.010 of the Carson City Municipal Code is hereby added as follows:

2.14.010 Introduction

As the demand for enhanced accountability and the increased examination of an adequate system of internal controls occurs in the public sector due to the Sarbanes-Oxley Act, so does the significance and importance of an Audit Committee.

The independence and objectivity between the Carson City Audit Committee and the City's management team ensures that internal controls are a key management objective of the City's operation. The Government Finance Officers Association and the Institute of Internal Auditors encourage the effective use of an Audit Committee in the public sector and consider this Committee an integral element of public accountability and governance. The Carson City Audit Committee plays a key role with respect to integrity of the City's financial information; it's systems of internal controls, the legal and ethical conduct of management and employees, and is an invaluable tool for ensuring that those responsible for financial management (management, auditors, and governing boards) meet the respective responsibilities for internal control compliance and financial reporting. Additionally, the Carson City Audit Committee provides a vehicle for open communications between the Board of Supervisors, the City Management Team, Internal Audit, and the Independent External Auditors.

SECTION V:

That Section 2.14.020 of the Carson City Municipal Code is hereby added as follows:

2.14.020 Purpose of the Carson City Audit Committee

The role of the Carson City Audit Committee is to maintain oversight of the auditing function, both internal and external resulting in increased integrity and efficiency of the audit processes for the City and the City's system of internal controls and financial reporting. The committee has three primary characteristics for it to successfully fill its obligations:

1. Independence

The Carson City Audit Committee will be independent both in fact and in appearance and requires processes to be in place to ensure such

independence is maintained at all times.

2. Communication

The Carson City Audit Committee will maintain an open line of communication with the Board of Supervisors, City management, internal and external auditors; providing direction for the City's audit function and a framework of accountability.

3. Accountability

The Carson City Audit Committee contributes to the integrity of the financial reporting process and reinforces the culture of a strong system of internal controls throughout the City.

The Carson City Audit Committee shall provide oversight to the City's internal controls by assuring that the system of internal controls established by management are reviewed on a regular and systematic basis for functionality and effectiveness. The Carson City Audit Committee's duties shall include, but is not limited to, development of the risk assessment and annual work plan, review of all individual audit reports, review of the annual report of audits completed, review the status of corrective actions, the annual budget, and the performance of the Internal Auditor. Upon completion of these reviews, the Carson City Audit Committee will make appropriate recommendations to the Board of Supervisors.

SECTION VI:

That Section 2.14.030 of the Carson City Municipal Code is hereby added as follows:

2.14.030 Composition of the Carson City Audit Committee

1. The Carson City Audit Committee will be independent and objective in its collective mindset individually and as a group. The Committee will reflect the following attributes:
 - a. Excellent communication skills with each other and with others
 - b. A willingness to fully participate in complex and sensitive matters that require resolution
 - c. Public accounting, governmental accounting and auditing experience
2. The Carson City Audit Committee shall be comprised of five (5) members; two (2) members from the Board of Supervisors, (2) two members from the public at-large and the City's Director of Finance.

- a. Two (2) members of the Carson City Audit Committee will be selected from the Board of Supervisors. The Board members shall be selected each January when the Board of Supervisors address Board and Commission assignments; these two (2) positions will have staggered two (2) year terms.
- b. The two (2) members at-large of the Carson City Audit Committee will be interviewed and selected by the Board of Supervisors. These members must be from the private sector with no less than five (5) years of experience in financial services, public accounting, and/or governmental auditing, and current knowledge of public laws and regulations governing an audit committee. The terms shall be for staggered two (2) years; expiring on an alternate year.
- c. The members at-large shall not accept any consulting, advisory, or other compensatory fees from the City and may not be an affiliated person with the City or any subsidiary thereof.
3. Should a vacancy occur in any position on the Carson City Audit Committee, the Board of Supervisors must follow the procedure set forth above to select a new member to the Committee. The selection must occur within one month of the vacancy occurring.
4. When deemed necessary, the Carson City Audit Committee may request that the City Manager and other management employee's attend a Carson City Audit Committee meeting in an advisory capacity. This individual may be requested to provide necessary information relative to internal controls, data, and analysis related to the specific objectives of the Carson City Audit Committee.

SECTION VII:

That Section 2.14.040 of the Carson City Municipal Code is hereby added as follows:

Section 2.14.040 Responsibilities of the Carson City Audit Committee

1. The Carson City Audit Committee will review and make recommendations to the Board of Supervisors regarding the annual financial audit, performance, compliance and efficiency audits, including specific issues of concern providing a higher level of accountability over the use of public funds. As appropriate, background documents related to specific audit issues will be sent to the Committee during the course of each year.
2. The Carson City Audit Committee will:

- a. Provide input into the annual risk assessment plan developed by the City Auditor to identify areas of risk or exposure facing the City's organization; review and assess the steps necessary to minimize such risks in the future and improve operating efficiencies.
- b. Establish with key Directors significant risks or exposures facing their organizations/operations to develop a "Risk Plan" and "Audit Work plan" to prioritize the City Auditors work load and assess the need for professional services.
- c. Annually review the audit scope and work plan of the City Auditor in conjunction with the external auditors plan to address the coordination of audit efforts to assure the completeness of coverage, reduction of redundant efforts and effective use of audit resources.
- d. Discuss the fiscal health of the City in relation to the adopted budget with the City Manager and the Director of Finance.
- e. Consider matters related to the systems of internal controls, including overseeing compliance by management with applicable policies and procedures.
- f. Review and make recommendations to the Board of Supervisors regarding audit findings including the status and implementation of recommendations for both internal and external audits.
- g. Review and make recommendations to the Board of Supervisors pertaining to the Internal Audit Budget for operating expenses and capital expenditures.
- h. Oversee the appointment of the Independent Auditors to be engaged by the Board of Supervisors for external reporting and recommend to the Board of Supervisors the related audit fees.
- i. Recommend to the Board of Supervisors to engage in outside Professional Services when deemed appropriate for audit issues.
- j. Review the Internal Audit Charter and make recommendations to the Board of Supervisors when changes are deemed necessary.

- k. Review and make recommendations to the Board of Supervisors for special requests for audit projects and have the authority to perform other duties as may be delegated to it by the Board of Supervisors.

3. Generally Accepted Auditing Standards (GAAS) and Government Auditing Standards require an independent auditor to evaluate the City's internal controls in connection with determining the extent of their audit procedures. The external auditors are required to alert the Carson City Audit Committee and the governing body regarding material matters. The Carson City Audit Committee will:

- a. Review and make recommendations to the Board of Supervisors pertaining to the external auditors annual audit plan and inquire into external audit matters as deemed appropriate.
- b. Oversee the appointment of the independent auditors to be engaged by the Board of Supervisors for external reporting and establish the related audit fees; review and evaluate the performance of the independent auditors and establish a regular schedule for periodically re-bidding the annual audit.
- c. Review and make recommendations to the Board of Supervisors regarding all significant written communications between the independent auditors and management, such as any management letter or schedule of unadjusted differences.

SECTION VIII:

That Section 2.14.050 of the Carson City Municipal Code is hereby added as follows:

Section 2.14.050 Meetings of the Carson City Audit Committee

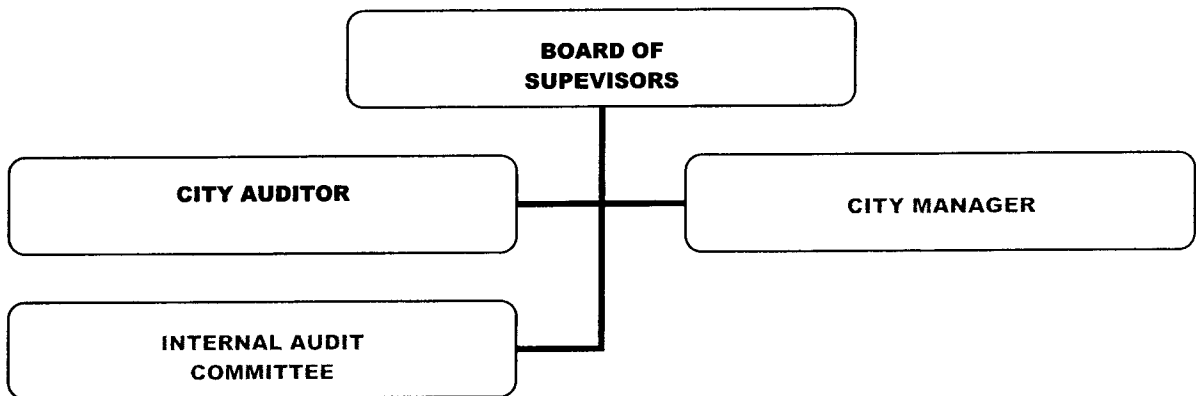
- 1. The Carson City Audit Committee will meet once a month, on the second Tuesday of each month for the first six months and then quarterly thereafter. All members are expected to attend on a regular basis.
- 2. The Carson City Audit Committee may ask members of management or others to attend meetings and to provide pertinent information when necessary.
- 3. Meetings are scheduled in accordance with the State's open meeting

laws. The City Auditor shall establish the agenda for meetings and will provide to members in advance, all appropriate briefing material.

SECTION IX:

That Section 2.14.060 of the Carson City Municipal Code is hereby added as follows:

Section 2.14.060 Organizational Chart



SECTION X:

That no other provisions of Chapter 2.14 of the Carson City Municipal Code are affected by this ordinance.

Vote:

Ayes: Supervisors _____

Nays: Supervisors _____

Absent: Supervisors _____

Attest:

Alan Glover, Clerk/Recorder

Marv Teixeira, Mayor

This ordinance shall be in force and effect from and after the ____ day of the month of _____ of the year 2008.