



# STAFF REPORT

**Report To:** Range Task Force

**Meeting Date:** April 3, 2019

**Staff Contact:** Jennifer Budge, CPRP, Parks and Recreation Director

**Agenda Title:** Discussion and possible action to make a recommendation to the Board of Supervisors regarding the draft Cooperative Agreement between Carson City and Carson Rifle and Pistol Club

**Staff Summary:** This item will review the terms of an interim agreement for partial operations and use of the Carson City Rifle and Pistol Range.

**Agenda Action:** Formal Action/Motion

**Time Requested:**

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## **Proposed Motion**

I move to recommend to the Board of Supervisors approval of the draft Cooperative Agreement between Carson City and Carson Rifle and Pistol Club.

## **Board's Strategic Goal**

Safety

## **Previous Action**

N/A

## **Background/Issues & Analysis**

The Carson Rifle and Pistol Club (CRPC) is a private, non-profit organization that has had a use and operations agreement for the Carson City Rifle and Pistol Range for more than twenty years. That agreement will expire on April 16, 2019. The CRPC's purpose is to promote shooting sports and conduct club matches. CRPC has been an advocate for the range since its inception in the 1980's and was integral to its operations and seeking funds for improvements.

With the recent concerns regarding errant bullets landing in the adjacent City landfill, two independent reports evaluating the facility were commissioned by the City. These reports identified recommendations to improve the facility from structural and operational standpoints, with the goal to get the facility in compliance with the National Rifle Association's minimum recommended standards.

The draft agreement for the Commission's consideration is intended to serve as an interim operational measure, while the City concurrently works to secure funds and implement such improvements. The agreement encourages public education opportunities regarding safe shooting practices, identifies maintenance responsibilities, and provides reciprocity for CRPC's assistance. The agreement term is sixth months, with an option for a six month renewal.

This item is also scheduled for consideration by the Parks and Recreation Commission at their April 2, 2019 meeting. It is anticipated that this agreement will be heard at the April 18, 2019 Board of Supervisors meeting.

Attachment:

Draft Cooperative Agreement between Carson City and Carson Rifle and Pistol Club

**Applicable Statute, Code, Policy, Rule or Regulation**

N/A

**Financial Information**

Is there a fiscal impact? ☒ Yes ☐ No

Is it currently budgeted? ☒ Yes ☐ No

Explanation of Fiscal Impact: The maintenance and record retention items identified in the agreement will be provided through existing budgets within the Parks, Recreation and Open Space Department. There will be no budget augmentations required should this agreement be approved as presented.

**Alternatives**

Do not approve the item and provide alternative direction to staff.

**Task Force Action Taken:**

Motion: \_\_\_\_\_

1) \_\_\_\_\_

2) \_\_\_\_\_

Aye/Nay

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_  
(Vote Recorded By)



## CARSON RIFLE AND PISTOL CLUB

25 March 2019

SUBJECT: Carson Rifle and Pistol Club Cooperative Agreement

1. In November 2018, the City identified projectiles at the City landfill which were likely ricochets from the City range. No time frame or specific cause for the projectiles leaving the range was identified. However, the Carson Rifle and Pistol Club believes that the vast majority of these projectiles left the City range due to improper firearms usage. Since November and at the request of the City, the Club has provided NRA certified Range Safety Officers (RSO) to enable the general public to use the range. Club RSOs provide rules and safety education (Enclosure 1) for patrons to reduce or eliminate projectiles leaving the range. To our knowledge, this effort has eliminated complaints from the landfill.

a. Since the November closure, the Club has provided over 300 RSO hours to ensure public access. RSO certification is acquired at individual expense. At least one Club RSO is on-site 10-12 hours each Sunday at zero cost to the City or patrons.

b. Under the current use agreement with the City, the club also manages the reservation system for the range. This has enabled at least six commercial operators to use the shooting bays for over 120 hours without cost.

2. In November, all of the Club's reservations for matches were canceled by the City. Consequently, despite the substantial hours and financial commitment cited above, the Club receives no reciprocity from the City.

3. In the proposed cooperative agreement, the Club requests to reserve 1/2 of the rifle range for four hours, twice a month for matches. This equates to 8 hours of use for every 40 hours the Club provides RSOs for the range to be open to the public. The Club's matches require a fee and are open to the public. Of note, the members shooting in these matches are also members of our community who are entitled to use the range. The enclosed graphics (Enclosure 2) depict the minimal impact of the Club's matches on the otherwise unrestricted general public use of the range. These matches will also serve to promote organized shooting sports and safe firearms usage.

4. Without this access, the Club cannot continue to support public access to the range or manage commercial use of the bays. Approval of our request is clearly in the best interest of our community and the City.

Chris Carver  
President  
Carson Rifle and Pistol Club

Enclosures  
1- Graphic Aid  
2- Graphic range  
and match areas

# WHAT YOU NEED TO USE THE RANGE CARSON CITY RIFLE AND PISTOL RANGE



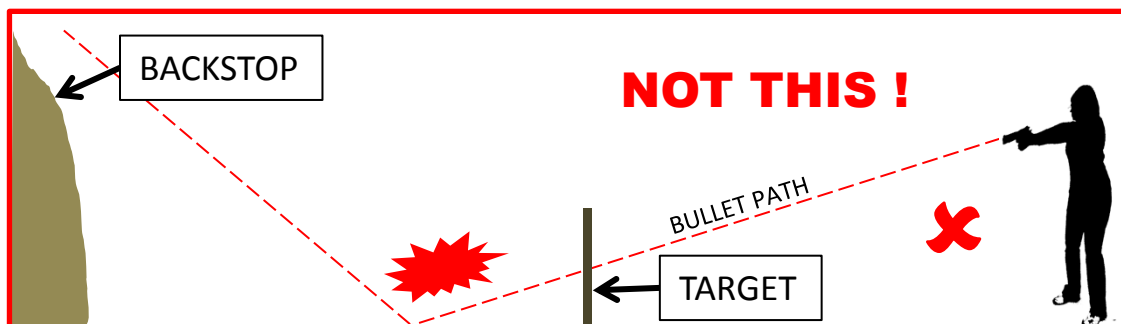
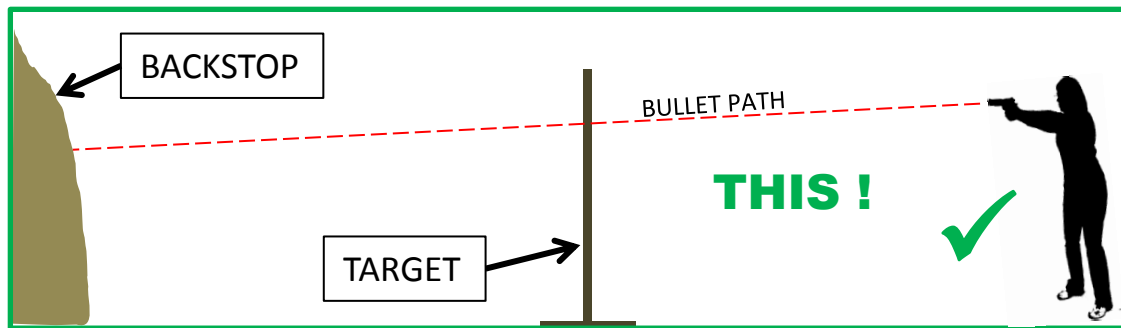
- Eye protection
- Hearing protection (ear plugs or muffs)
- Appropriate target (your bullets must hit the backstop)
  - Pistols: your target should be approximately chest high
  - Rifles: height dependent on the distance you are shooting
  - Stand (industry type or equivalent)
    - uprights (usually 1"X2" wood)
    - backing (cardboard)
    - paper target
    - staple gun or clips to hold backing to uprights
    - tape or staples to hold targets to backing
  - ~ OR ~
- Commercial steel targets or gongs with stand
- Firearm
- Appropriate ammunition for your firearm (no tracer or armor piercing)

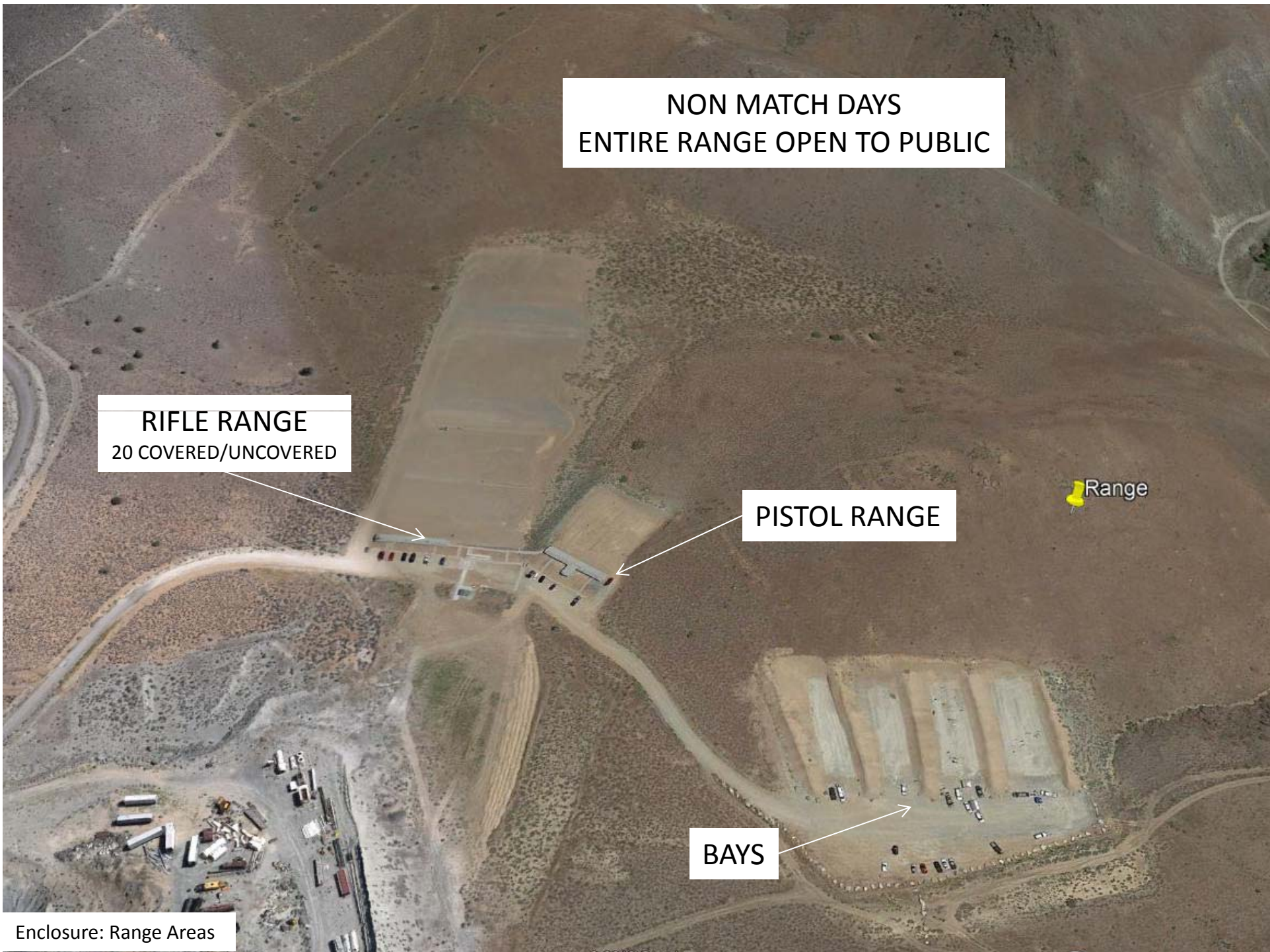


**THIS !**



**NOT THIS !**





NON MATCH DAYS  
ENTIRE RANGE OPEN TO PUBLIC

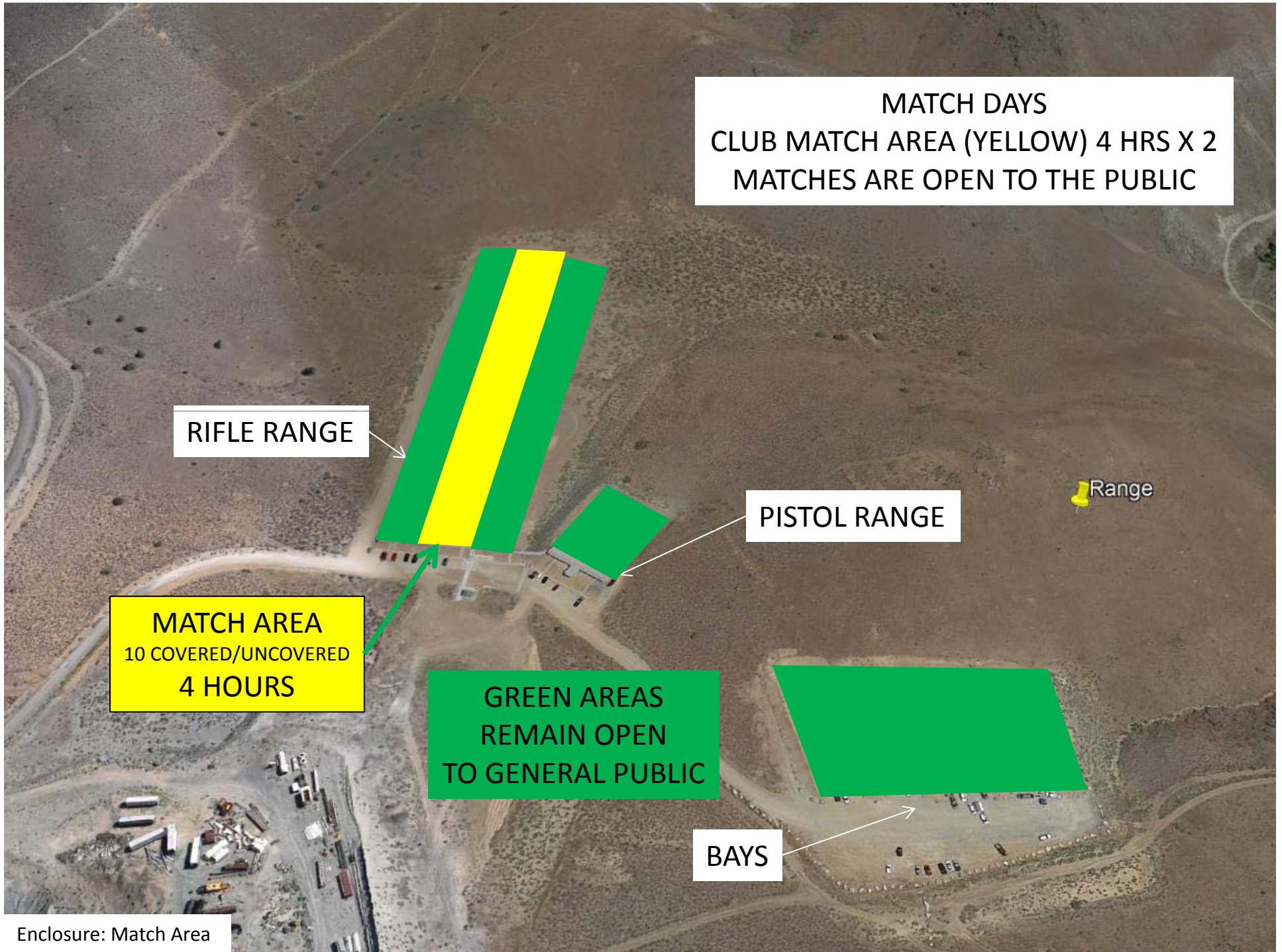
RIFLE RANGE  
20 COVERED/UNCOVERED

PISTOL RANGE

Range

BAYS

Enclosure: Range Areas



Enclosure: Match Area

**COOPERATIVE AGREEMENT**  
**BETWEEN CARSON CITY, NEVADA**  
**AND CARSON RIFLE AND PISTOL CLUB**

THIS AGREEMENT is made and entered into this \_\_\_\_ day of \_\_\_\_\_, 2019, between CARSON CITY, a consolidated municipality, political subdivision of the State of Nevada (“CITY”), and the CARSON RIFLE AND PISTOL CLUB, a Nevada non-profit corporation (“CRPC”), collectively referred to as (“PARTIES”).

WHEREAS, CITY owns the Carson City Rifle and Pistol Range (“RANGE”), located in Carson City, Nevada, as shown in Exhibit A, attached hereto and incorporated by reference.

WHEREAS, CRPC wishes to utilize the RANGE to conduct competitive rifle and pistol shooting matches; and

WHEREAS, CITY recognizes the need for operational assistance of RANGE; and

WHEREAS, CRPC and CITY mutually agree that public shooting education is a priority to encourage safe practices at the RANGE and in the community; and

WHEREAS, it is in the best interest of CITY and its residents for CITY to enter into this Agreement; and

WHEREAS, this Agreement serves a public purpose and aligns with CITY’S strategic goals in quality of life and community in that it promotes educational, cultural, and recreational opportunities that contribute to health and well-being.

NOW THEREFORE, CITY and CRPC mutually agree as follows:

**1. Description of RANGE and Cooperative Uses.**

a. National Rifle Association (“NRA”) guidelines will be the acceptable national standard for training, education, management, operations, maintenance, and improvements

regarding RANGE.

b. RANGE consists of three separate outdoor shooting areas (Rifle, Pistol, Shooting Bays) and a restroom facility. CITY shall permit CRPC exclusive use of 50% the Rifle Range twice each month on Sundays, five hours in duration, specifically for conducting CRPC shooting matches which are open to the public. CRPC shall be permitted to use no more than 10 covered and 10 prone shooting stations on the Rifle Range, unless otherwise approved in writing by the Carson City Parks & Recreation Director (“Director”) or his/her designee. CRPC shall post notices at least one week in advance regarding CRPC matches at the RANGE and on CRPC website to provide advanced public notice of the use. During CRPC matches, the remaining portions of the Rifle Range should be open and available for general public use.

c. CRPC shall provide at minimum one NRA certified Range Safety Officer (“RSO”) on Sundays during operating hours. The RSO shall be available to assist members of the public on RANGE rules and educate users on proper shooting behavior to promote a safe shooting environment. CRPC shall schedule, manage, and supervise all RSO and shall provide proof of RSO certifications to CITY.

d. CRPC shall manage all facility reservations and scheduling of RANGE activities. CRPC shall provide electronic copies of all insurance, waivers, and other RANGE activity related documentation to CITY. CITY, at its sole expense, will be responsible for all document record retention compliance with the Nevada Local Government Records Management Program Manual and NRS Chapter 239.

e. The CITY shall provide CRPC meeting room space at one of its park facilities on a monthly basis to encourage public participation of RANGE activities. CITY shall provide additional meeting room space on a quarterly basis specifically for public education training opportunities. The CITY shall work with CRPC in development and presentation of public

outreach and education programs regarding RANGE.

f. CRPC will notify CITY of all incidents occurring at RANGE, including, but not limited to, fire, vandalism, theft, injury or death, verbal/physical altercations etc. A written incident report shall be submitted to CITY within 24 hours of incident. CITY shall provide CRPC required blank forms for reporting purposes. Incidents involving loss of life, potentially life threatening injuries, or safety concerns must be reported verbally, through electronic mail, or text messaging to Director or his/her designee within two hours of incident.

**2. Term and Fees.** This agreement supersedes and replaces any Agreements entered between the CITY and CRPC in prior years.

a. The term of this Agreement shall be for six (6) months to commence on the date written above. This Agreement may be renewed for a period of six months upon written mutual agreement between the PARTIES, unless terminated by either party with notice served as set out in Section 14 of this Agreement, thirty (30) days prior to the expiration date. As used here the words “expiration date” shall refer to the last day of the Agreement or the last day of any extended sixth month period under the terms of the Agreement.

b. There shall be no charge to CRPC for the cooperative uses outlined in Section 1 in exchange for the reservation management and RSOs provided by the CRPC.

**3. RANGE hours.**

a. CITY shall designate RANGE operational hours in cooperation with CRPC.

**4. Conduct of CRPC.** CRPC shall not conduct any activity that is unlawful or hazardous. CRPC further agrees that all practices and activities conducted at RANGE shall be subject to the approval of the Director or his/her designee.

**5. Utilities.** There are no utilities on site.

**6. Repairs, Alterations, Modifications and Maintenance.**

a. CITY, at its own expense, shall be responsible for reasonable maintenance of the RANGE. CITY shall provide trash pickup and janitorial services of the restroom facility at minimum twice each week.

b. CITY, at its own expense, will provide supplies and cleaning materials for the restroom facility. CITY shall provide reasonable access to CRPC to access such supplies and cleaning materials.

c. CRPC shall be stewards of the RANGE, encouraging users to pick up trash or debris and make sure it is placed in the trash receptacles provided by CITY. . CRPC will notify CITY when additional maintenance or repairs are required.

d. CRPC may, at its discretion and with coordination with the CITY, conduct "range days" during periods when the RANGE is closed to the public in order to prepare for hosted matches or conduct minor maintenance to berms and backstops.

d. CRPC may, at its expense, alter or modify RANGE, provided that written consent of the Director is first obtained. CITY retains the right to immediately remove or change any alteration or improvements that have been made to the RANGE without express written consent.

e. All permanent improvements on or at RANGE, installed during the term of the Agreement, shall become part of the RANGE and the sole property as an asset of the CITY.

## **7. Insurance.**

a. CRPC shall obtain proof of general liability insurance coverage in the amount of TWO MILLION DOLLARS (\$2,000,000) - General Aggregate; ONE MILLION DOLLARS (\$1,000,000)-Each occurrence; and this proof of insurance shall name CITY as additional insured on the policy. CRPC shall furnish the CITY with a certificate evidencing proof of such insurance at the beginning of each agreement renewal or extension of term. Said certificate shall provide that the insurance will not be cancelled or changed until at least ten (10) days after

written notice of such cancellation or change has been mailed to the CITY by certified mail and received by the CITY. Each certificate shall list Carson City c/o Carson City Purchasing and Contracts, 201 North Carson Street, Suite 3, Carson City, Nevada 89701 as a certificate holder. By Endorsement to the general liability insurance policy evidence by CRPC, CITY, its officers, employees and immune contractors shall be named as additionally insured for all liability arising from this agreement.

**8. Indemnity.** To the fullest extent permitted by law, both parties shall indemnify the other, defend and hold harmless the City, its officers, members, employees, and agents against any and all claims, demands, causes of action, procedures, costs, damages, and liabilities of every kind, including reasonable attorney fees, arising out any activity of either party or any agent, contractor, invitee, licensee or employee of either party on the property, or a failure by either party to perform any of the terms or conditions of this Agreement, or as a result of the negligence, intentional acts, or omissions of either party, or the failure to comply with any law of any governmental authority, or any mechanics lien or security interest filed against the demised premises or equipment, materials, or alteration of the premises or improvements thereon.

**9. Default or Breach.** Each of the following events shall constitute a default or breach of the Agreement

a. CRPC or CITY fails to perform or comply with any of the conditions of this Agreement and such nonperformance continues for a period of ten (10) days after notice thereof by either party.

**10. Effect of Breach or Default.** In the event of any uncorrected breach or default hereunder, either party shall have the right to immediately cancel and terminate the Agreement by giving notice as provided in Section 14 of the cancellation and termination.

**11. Termination by Either Party.** The Either Party shall have the right to terminate the

Agreement for any reason by giving the other party not less than thirty (30) days written notice of termination.

12. **Ingress and Egress.** CRPC shall have the right of ingress and egress to RANGE.

13. **Assignment or Sublease.** CRPC shall not assign or sublet the RANGE in whole or in part, or permit the premises to be used or occupied by any other person or entity, without the prior written consent of the CITY in each instance, beyond RANGE reservations/activities authorized by CITY in this Agreement.

14. **Notice.** All notices or other communications required or permitted to be given under this Agreement shall be in writing and shall be deemed to have been duly given if delivered personally in hand, by regular mail, by e-mail or telephonic facsimile with simultaneous regular mail, or by certified mail, return receipt requested, postage prepaid on the date posted, and addressed to the other party at the address specified below.

15. **Notice shall be addressed to:**

Notice to **CRPC:**

Carson Rifle and Pistol Club  
P.O. Box 113  
Carson City, NV 89702  
[info@carsonrapc.org](mailto:info@carsonrapc.org)

Notice to **CITY:**

Carson City Purchasing and Contracts  
Carol Akers, Purchasing and Contracts Manager  
201 North Carson Street, Suite 3  
Carson City, NV 89701  
775-283-7137 / FAX 775-887-2107  
[cakers@carson.org](mailto:cakers@carson.org)

IN WITNESS WHEREOF, the parties have executed this instrument the day and year  
first written above.

**CARSON CITY,**  
a consolidated municipality, subdivision of the  
State of Nevada

**CARSON RIFLE AND PISTOL  
CLUB,**  
a Nevada non-profit corporation

By: \_\_\_\_\_  
Robert L. Crowell, Mayor

By: \_\_\_\_\_  
Chris Carver, President

ATTEST:  
Aubrey Rowlett, Clerk & Recorder

STATE OF NEVADA

COUNTY OF \_\_\_\_\_

This instrument was acknowledged before me on this \_\_\_\_\_ day of \_\_\_\_\_,  
2019 by \_\_\_\_\_.

\_\_\_\_\_  
NOTARY PUBLIC